

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, June 20, 1978, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Volrich
Aldermen Bellamy, Brown, Ford, Gerard,
Gibson, Harcourt, Kennedy,
Marzari, Puil and Rankin

CLERK TO THE COUNCIL: R. Henry

PRAYER

The proceedings in the Council Chamber were opened with prayer offered by the Civic Chaplain, the Reverend Demetrios Partsafas of St. George's Greek Orthodox Church, Vancouver.

'IN CAMERA' MEETING

The Council was informed that there were matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Bellamy,
SECONDED by Ald. Gerard,

THAT the Minutes of the Regular Council meeting (with the exception of the 'In Camera' portion) of June 13, 1978, be adopted.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Gerard,
SECONDED by Ald. Bellamy,

THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

COMMUNICATIONS OR PETITIONS1. Arthur Laing Bridge

Council on May 30, 1978, resolved that it and the Township of Richmond seek a meeting with the Minister of Transport to discuss the Vancouver City Council's position on certain matters including access to the Arthur Laing Bridge.

In a letter dated June 14, 1978, the Municipal Clerk of the Township of Richmond advised that his Council agreed with the position of the City of Vancouver and had contacted the Minister of Transport to arrange a meeting. As soon as response has been received, the Municipal Clerk will contact the City of Vancouver on the matter of transit access to the Arthur Laing Bridge.

MOVED by Ald. Gerard,

THAT the communication from the Township of Richmond be received.

- CARRIED UNANIMOUSLY

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COMMUNICATIONS OR PETITIONS (cont'd)

2. D.P.A. - 3655 West 10th Avenue

In a letter dated June 15, 1978, Mr. I.R. Gordon of Gordon Import Autos Limited, requested an opportunity to appear before Council on his development permit application to use the property at 3655 West 10th Avenue for off-street parking under the existing RS-1 zoning.

The City Clerk advised that a report from the Director of Planning on this matter is anticipated for the Council meeting on June 27, 1978.

MOVED by Ald. Rankin,

THAT the foregoing delegation be heard when the report of the Director of Planning is before Council.

- CARRIED UNANIMOUSLY

CITY MANAGER'S REPORTS

A. MANAGER'S GENERAL REPORT
JUNE 16, 1978

Works & Utility Matters
(June 16, 1978)

Automatic Crossing Protection for
Main Street & B.N.I. Track (Clause 1)

MOVED by Ald. Puil,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Harbours & Parks Matters
(June 16, 1978)

Larwill Park (Clause 1)

MOVED by Ald. Brown,

THAT this Clause be received for information.

- CARRIED UNANIMOUSLY

Building & Planning Matters
(June 16, 1978)

The Council considered this report which contains two clauses identified as follows:

Cl. 1: Kitsilano N.I.P. - Relocation of Tenants

Cl. 2: Kitsilano N.I.P. - Copies of NIP Television Programs

Clauses 1 and 2

MOVED by Ald. Brown,

THAT the recommendations of the City Manager contained in Clauses 1 and 2 be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S REPORTS (cont'd)Property Matters
(June 16, 1978)Lease of Various Properties in The Dick
Building, 1482-1490 West Broadway and
2516 Granville Street (Clause 1)

MOVED by Ald. Gibson,

THAT the recommendation of the City Manager contained in
this Clause be approved.

- CARRIED UNANIMOUSLY

B. Greek Days 1978

Council had before it for consideration, a Manager's report dated June 16, 1978, on Greek Days 1978. During discussion of this matter, Corporal Clapp, a member of the Police Department staff assigned to Greek Days, answered questions from Council on previous Greek Day celebrations, and stated that in the Police Department's opinion, it would be preferable to have a number of small individual booths selling beer and wine rather than 2 or 3 large areas with seating accommodation.

MOVED by Ald. Puil,

THAT the previously agreed upon conditions be reworded as follows:

"(4) That 'open' food sales be permitted only on sidewalk areas fronting businesses that can provide appropriate facilities required by the Health Department (toilets, hot and cold running water, etc.).

(9) That approximately 15 small individual booths selling beer and wines be permitted under the auspices of the Greek Day Committee. Such areas to be properly designed, screened, and with defined entrances and exits.

(10) That all alcoholic beverages sold be in soft containers."

- CARRIED UNANIMOUSLY

(Alderman Rankin opposed to condition (9)).

C. Proposed Provincial Transit
Legislation

For Council action see page 6.

STANDING COMMITTEE REPORTSI. Report of Standing Committee
on Finance & Administration,
June 15, 1978Recruitment Procedure and Firefighters
Entrance Qualifications (Clause 1)

Before Council this day was a report of the Standing Committee on Finance & Administration dated June 15, 1978, on recruitment procedure and firefighters entrance qualifications. Also before Council was a report of the City Manager dated June 19, 1978, putting forward an amendment to recommendation 'D' of the Committee contained in its report.

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STANDING COMMITTEE REPORTS (cont'd)

Report of Standing Committee
on Finance & Administration,
June 15, 1978 (cont'd)

Recruitment Procedure and Firefighters
Entrance Qualifications (cont'd)

In addition, Council had before it a letter dated June 19, 1978, from the B.C. Fire Chiefs' Association stating that it supports unanimously the position of Fire Chief Konig that high employment standards for applicants for the position of firefighter be retained. Attached to the letter was a resolution from the Association which resolved that the Association is opposed to any modification or compromise relating to the physical or academic standards or qualifications presently required of each candidate for employment as a firefighter.

MOVED by Ald. Brown,
THAT recommendation A of the Committee contained in this Clause be approved.

- CARRIED

(Aldermen Bellamy, Gerard, Kennedy and Puil opposed)

MOVED by Ald. Brown,
THAT recommendation B of the Committee contained in this Clause be approved.

- CARRIED UNANIMOUSLY

MOVED by Ald. Brown,
THAT recommendation C of the Committee contained in this Clause be approved.

- LOST

(Aldermen Bellamy, Gerard, Gibson, Kennedy, Puil and the Mayor opposed)

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At this point, the Council observed a short recess.

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MOVED by Ald. Brown,
THAT recommendation D of the Committee contained in this Clause as amended in the City Manager's report of June 19, 1978, and reading as follows, be approved:

"D. THAT a report on the study of Firefighters Entrance Qualifications and Selection Procedures in the Lower Mainland be received by Council in June, 1979, and a decision on height and weight requirements be made at that time.

AND FURTHER THAT in the meantime, the Fire Chief is authorized to train recruits as needed to maintain the strength of his department, choosing such recruits from the eligibility list that exists on June 20th, 1978."

- CARRIED UNANIMOUSLY

MOVED by Ald. Brown,
THAT recommendation E of the Committee contained in this Clause be approved.

(Amended)

MOVED by Ald. Gibson in amendment,
THAT recommendation E of the Committee contained in this Clause be amended and then approved as follows:

cont'd....

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STANDING COMMITTEE REPORTS (cont'd)

Report of Standing Committee
on Finance & Administration,
June 15, 1978 (cont'd)

Recruitment Procedure and Firefighters
Entrance Qualifications (cont'd)

"THAT Personnel Services, the Fire Department and the Equal Employment Opportunity Officer recommend a recruitment procedure for firefighter competitions which would have the effect of notifying the public at large.

- CARRIED

(Aldermen Bellamy, Gerard, Kennedy, Puil and the Mayor opposed)

MOVED by Ald. Puil,

THAT the interim entrance qualification for education and training be Grade 12 minimum, preferably with experience in building trades or work experience with a high degree of physical effort.

(Deferred)

MOVED by Ald. Gibson,

THAT the above motion of Alderman Puil be deferred pending receipt by Council of the study "Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland".

- CARRIED

(Aldermen Bellamy, Gerard, Harcourt, Kennedy and Puil opposed)

MOVED by Ald. Puil,

THAT the following recommendation of the City Manager as contained in his report dated June 19, 1978, be approved:

"THAT Council reaffirm its commitment to the strict merit principle in hiring, and seek to develop objective job-related criteria for the selection of firefighting recruits of the highest possible standard."

(Amended)

MOVED by Ald. Ford in amendment,

THAT the words "fair hiring practices and to" be inserted after the word "to" in the first line in the above motion.

- CARRIED UNANIMOUSLY

MOVED by Ald. Marzari in amendment,

THAT the following be added to the above motion of Alderman Puil,

"and Council review the research design and methodology of the study on 'Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland'".

- CARRIED

(Aldermen Kennedy and Puil opposed)

The motion as amended and reading as follows, was put and CARRIED UNANIMOUSLY:

cont'd....

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STANDING COMMITTEE REPORTS (cont'd)

Report of Standing Committee
on Finance & Administration,
June 15, 1978 (cont'd)

Recruitment Procedure and Firefighters
Entrance Qualifications (cont'd)

"THAT Council reaffirm its commitment to fair hiring practices and to the strict merit principle in hiring, and seek to develop objective job-related criteria for the selection of firefighting recruits of the highest possible standard, and Council review the research design and methodology of the study on 'Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland'."

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The Council recessed at 3:50 p.m., and following an 'In Camera' meeting in the Mayor's Office, reconvened in open Council at approximately 4:15 p.m.

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CITY MANAGER'S REPORTS (cont'd)

Proposed Provincial Transit
Legislation

The City Engineer, Director of Finance and Associate Director - Overall Planning, briefly reviewed their comments contained in the City Manager's report dated June 20, 1978, for Council's information.

MOVED by Ald. Puil,

THAT recommendations A to I of the City Manager contained in his report dated June 20, 1978, be approved.

- CARRIED UNANIMOUSLY

(Alderman Harcourt was opposed to recommendation F.)

DELEGATIONS

1. Rezoning Application - S/E Corner
40th Avenue and Dunbar Street

The City Manager in a report dated June 8, 1978, on a rezoning application from Mr. B. Wong of Wong Brothers Construction Limited, to rezone the south-east corner of 40th Avenue and Dunbar Street from RS-1 One Family Dwelling District to C-2 Commercial District, recommended that the rezoning application be not approved. In the report, the City Manager also submitted for consideration the following recommendation of the Director of Planning:

"That consideration could be given to a CD-1 Comprehensive Development rezoning which includes an acceptable detailed scheme of development encompassing lands at the south-east corner of West 40th Avenue and Dunbar Street which achieves a compatible transition from commercial and residential uses along the Dunbar Street frontage to the adjoining RS-1 One Family Dwelling District."

Mr. W.A. Street, Solicitor for the applicant, addressed Council and reviewed the history of this property and put forward reasons why the rezoning request of the applicant should be approved.

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DELEGATIONS (cont'd)

Rezoning Application - S/E Corner
40th Avenue & Dunbar Street (cont'd)

Mr. McCrum, representing residents of the area adjacent to the property, spoke against the rezoning, and stated that a number of commercial properties in this area are vacant and have been for some time, and requested that the site in question be retained as residential. He also requested that Council consider enforcing its Standards of Maintenance By-law on this property.

MOVED by Ald. Brown,

THAT the following recommendation of the City Manager as contained in his report dated June 8, 1978, be approved:

"THAT the rezoning application be not approved."

- CARRIED

(Alderman Kennedy opposed)

MOVED by Ald. Gerard,

THAT consideration could be given to a CD-1 Comprehensive Development rezoning which includes an acceptable detailed scheme of development encompassing lands at the south-east corner of West 40th Avenue and Dunbar Street which achieves a compatible transition from commercial and residential uses along the Dunbar Street frontage to the adjoining RS-1 One Family Dwelling District.

- LOST

(Aldermen Bellamy, Brown, Ford, Gibson, Harcourt, Marzari, Puil, Rankin and the Mayor opposed)

2. (a) Additional Staff - Zoning Counter
- (b) Transfer of Property Data to Real Estate Board of Greater Vancouver

Council on June 13, 1978, deferred consideration of a Manager's report dated June 9, 1978, on additional staff for the Zoning Counter pending a delegation from the Real Estate Board of Greater Vancouver.

Mr. Brian Calder addressed Council and circulated a brief putting forward arguments in favour of Council approving transfer of zoning data to the Real Estate Board of Greater Vancouver.

The A/Director of Permits and Licenses and the Administrative Officer, Permits and Licenses Department, gave reasons why the number of telephone enquiries to the Zoning Counter have increased to an average of 60 per day.

Council on February 21, 1978, and again on May 16, 1978, did not approve the transfer of zoning data to the Real Estate Board of Greater Vancouver. As a result, the City Manager in a report dated June 9, 1978, recommended that Council approve the establishment of a temporary Plan Checking Assistant I position in the Department of Permits and Licenses for the remainder of the current year to maintain the level of service at the Zoning Enquiry Counter.

MOVED by Ald. Gibson,

THAT Council reconsider its decision of February 21, 1978, and approve, for a one year period, the supplying of zoning information to the Real Estate Board of Greater Vancouver, subject to an agreement satisfactory to the Law Department regarding the use of the data, and that the Real Estate Board be billed for all costs related to providing them with this data.

- CARRIED

(Aldermen Marzari, Puil and Rankin opposed)

DELEGATIONS (cont'd)

3. Kiawassa (Proposed Rezoning of 3 Lots
on the S/S East Georgia West of Glen
Drive from RT-3 to M-1)

Council on April 11, 1978, enacted the amending by-law to rezone various properties in the Kiawassa N.I.P. area from M-1 to RT-3. At the same meeting, Council having heard representation previously from the solicitor of a property owner whose lands had been rezoned while he was away and unable to attend the earlier Public Hearing, resolved that a special Public Hearing be held at 2:00 p.m. on a regular Council day for the purpose of rezoning Lots 6 and 7, Block 95, D.L. 181 to M-1.

At a subsequent meeting, Council resolved that the City-owned Lot 8, Block 95, D.L. 181 be included in the application to rezone Lots 6 and 7, Block 95, D.L. 181, and that the status of this lot be considered at the Public Hearing on this rezoning application.

In a memo dated June 13, 1978, the Director of Planning requested that Council amend its motion of April 11, 1978, by deleting the specification that a Public Hearing be held "at 2:00 p.m. on a regular Council day". He further stated that, in his opinion, it is important that this Public Hearing be held in the community and be scheduled for September to avoid the summer months when many families are away on vacation.

Mr. S.J. Robinson, representing the applicant, addressed Council and requested that the Public Hearing on the lots in question be scheduled for as early a date as possible and that the Hearing be held at 2:00 p.m. on a regular Council day.

MOVED by Ald. Harcourt,

THAT a Public Hearing be held on July 11, 1978, for the purpose of considering rezoning Lots 6, 7 and 8, Block 95, D.L. 181 from RT-3 to M-1.

- CARRIED

(Aldermen Brown, Gerard, Marzari and the Mayor opposed)

MOVED by Ald. Harcourt,

THAT this Public Hearing be held following the Court of Revision scheduled for 2:00 p.m. on July 11, 1978, in the Council Chamber.

- LOST

(Aldermen Bellamy, Brown, Ford, Gibson, Harcourt, Marzari, Rankin and the Mayor opposed)

MOVED by Ald. Brown,

THAT the Public Hearing on Lots 6, 7 and 8, Block 95, D.L. 181 scheduled for July 11, 1978, be held at 7:30 p.m., in the Council Chamber, and Council's resolution of April 11, 1978, be amended accordingly.

- CARRIED UNANIMOUSLY

4. Lending of Money by Canadian
Banks to Government and Agencies
in South Africa

Council on June 13, 1978, agreed to hear a representation from the Stop Bank Loans to South Africa Committee on a motion by Alderman Rankin on lending of money by Canadian banks to Government and Agencies in South Africa.

Mr. Zayied Gamiet, of the B.C. Conference, United Church of Canada, addressed Council setting forth arguments why Council should resolve to terminate its banking relationships with any banks involved in making loans or investments which supports the South African Government or its agencies.

cont'd....

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DELEGATIONS (cont'd)

Lending of Money by Canadian Banks
to Government and Agencies in
South Africa (cont'd)

A representative of the Anglican Church of Canada also addressed Council in support of Alderman Rankin's motion.

Also before Council was a report of the City Manager dated June 20, 1978, on the City's banking relationships with any bank that is involved in investments in South Africa. In the report, the Director of Finance recommended, and the City Manager concurred, that no precipitate action be taken with respect to any of the banks, but that they be invited to respond to the points raised in the motion.

(At this point in the meeting, Alderman Kennedy and the Mayor left and Alderman Puil assumed the Chair.)

MOVED by Ald. Gerard,

THAT debate on Alderman Rankin's motion on lending of money by Canadian banks to Government and Agencies in South Africa, be deferred to 7:30 p.m., this evening.

- CARRIED UNANIMOUSLY

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The Council recessed at approximately 6:25 p.m. to reconvene at 7:30 p.m.

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The Council reconvened at 7:30 p.m., with Mayor Volrich in the Chair and the following members present:

PRESENT: Mayor Volrich
Aldermen Bellamy, Brown, Ford, Gerard,
Gibson, Harcourt, Kennedy,
Puil and Rankin

ABSENT: Alderman Marzari

CLERK TO THE COUNCIL: M. Kinsella

DELEGATIONS (cont'd)

Lending of Money by Canadian Banks
to Government and Agencies in
South Africa (cont'd)

As agreed earlier, Council debated the motion of Alderman Rankin on lending of money by Canadian banks to Government and agencies in South Africa.

The Mayor referred to a telegram received earlier this day from the Executive Secretary of the B.C. Conference Vancouver of the United Church of Canada, urging Council's support to persuade Canadian banks to halt loans to South Africa's Government or its agencies.

cont'd....

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DELEGATIONS (cont'd)

Lending of Money by Canadian Banks
to Government and Agencies in
South Africa (cont'd)

MOVED by Ald. Rankin,
SECONDED by Ald. Brown,

THAT WHEREAS the white minority government in South Africa through its system of apartheid, continues to deny all basic human rights to the majority black population of that country, and in carrying out this racist program of apartheid has:

- (1) denied to all but the white minority the franchise and other political rights
- (2) claimed exclusive ownership of 86.3% of South Africa's territory, and further has embarked on a program of deporting some 6 million persons under its Bantustan policy to barren reservations
- (3) maintained an economic system in which the per capita income of blacks is approximately 10% that of whites
- (4) continued to apply repressive and discretionary laws which prevent African workers from organizing to defend their basic interests
- (5) been responsible for the detention without charges, torture, and killing of political prisoners, as well as the massacre of hundreds of school children;

AND WHEREAS this racist system of apartheid rests upon a foundation of direct financial loans and investments, and since 5 Canadian chartered banks (the Bank of Commerce, Royal Bank, Bank of Nova Scotia, Toronto Dominion Bank, Bank of Montreal) continue to support this racist regime through their participation in international consortia to lend money to the South African government and its agencies;

AND WHEREAS it is the responsibility of municipal officials entrusted with public funds to govern these funds in a responsible manner, and to ensure that these funds are invested in ways that would directly benefit the citizens of the city, and which, if invested either directly or indirectly outside of the city, would not go in any way to support such an inhuman and oppressive system as apartheid;

THEREFORE BE IT RESOLVED THAT the City Council of Vancouver investigate and commence taking those steps necessary to phase out its dealings with any bank which continues to participate in loans to the government and agencies of South Africa, and that the Council make these intentions known to the bank;

AND FURTHER THAT the Council encourage the Aldermen who may have accounts with these major banks to question their banks on their investment policies, and to support the national and international actions against bank loans to South Africa in whatever way possible.

- LOST

As requested by Council, separate votes were taken as follows:

MOVED by Ald. Rankin,
SECONDED by Ald. Brown,

THAT the City Council of Vancouver investigate and commence taking those steps necessary to phase out its dealing with any bank which continues to participate in loans to the government and agencies of South Africa, and that the Council make these intentions known to the bank.

- LOST

(Aldermen Bellamy, Brown, Ford, Gerard, Gibson, Kennedy, Puil and the Mayor opposed)

cont'd....

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DELEGATIONS (cont'd)

Lending of Money by Canadian Banks
to Government and Agencies in
South Africa (cont'd)

MOVED by Ald. Rankin,
SECONDED by Ald. Brown,

THAT the Council encourage the Aldermen who may have accounts with these major banks to question their banks on their investment policies, and to support the national and international actions against bank loans to South Africa in whatever way possible.

- LOST

(Aldermen Bellamy, Gerard, Gibson, Kennedy, Puil and
the Mayor opposed)

MOVED by Ald. Ford,

THAT Council take no precipitate action with respect to any of the banks, but that they be invited to respond to the points raised in the motion.

- LOST

(Aldermen Bellamy, Brown, Gerard, Kennedy, Puil and
the Mayor opposed)

5. Regulation of Shopping Hours

Council had before it a Manager's report dated March 23, 1978, in which the Director of Permits and Licenses reviewed briefly the various legislation governing store closing hours, outlined recent experience with shopping hours on statutory holidays, and problems and inconsistencies in the Shops Closing By-law and advanced possible Charter amendments and by-law changes.

In the report, the Director of Permits and Licenses submitted for consideration a selection of one of the following options:

- no control of shops closing
- control by type of shop on statutory holidays or
control by location of shop
- retention of the present approach to control shops
closing hours with the elimination of some inequities.

He recommended that the Director of Legal Services be instructed to prepare a by-law amendment to:

- (a) require stores that may be open after hours, (such as drug stores) which sell items other than those listed in the definition, to have items listed in Section 4 screened-off at closing time on Monday, Tuesday, Wednesday and Saturday, by some type of wall and no longer be on display or available for sale.
- (b) create a new category known as 'Souvenir Shop' which would be exempt from the closing hours for the sale of Canadian artifacts, curios, souvenirs, momentos, art and having a floor area not exceeding 1,200 sq. ft. nor more than 2 employees.

The A/Chief License Inspector, Mr. Ken Armstrong, with the aid of posters, provided a brief report reference on the regulation of shopping hours, pointing out that the Lord's Day Act, which is under the jurisdiction of the Provincial Attorney-General, is not enforced and the Province recently declined to grant a Charter amendment to the City giving the City control over the Lord's Day Act.

cont'd....

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DELEGATIONS (cont'd)

Regulation of Shopping Hours
(cont'd)

The Mayor called for speakers and the following representations were heard:

- Mr. Douglas Jung, on behalf of the 241-member Lower Mainland Independent Grocers' Association, read from a brief, copies of which were circulated to Council, stating that the Association is opposed to wide open shopping, and supports the recommendation of the Director of Permits and Licenses contained in the Manager's report.
- Mr. H.T.D. Tanner for the Downtown Business Association, stated his Association has no position on shopping hours at the present time but has commissioned a consultant to survey the public. Results of this survey should be available in July and he suggested Council defer any changes in shopping regulations until the survey has been concluded.

The following speakers urged that there be no controls on shopping hours, particularly in the Gastown area:

- Mr. John Nicoll, Gastown Historic Area Planning Committee (brief filed)
- Mr. Allan Achilles, Gastown Historic Area Co-ordinating Committee
- Mr. Ray Saunders, Gastown Merchants' Association
- Mr. L. Frisby, Gastown Restaurateurs
- Mr. Humphrey Killam, Townsite Committee.

The following speakers were opposed to any extension to the current shopping hours:

- Mrs. W.A. Gillon, Vancouver Council of Women (brief filed)
- Miss Rose Bancroft, Woodward's (Downtown) Staff Advisory Council (brief previously circulated)
- Mr. Wm. Yee, Chinese Cultural Centre
- Mr. J.K. Thornton, Kerrisdale and District Commercial Association
- Mr. G. Anderson
- Mr. A. Sharma, Canadian East Indian Merchants' Association (brief previously circulated.
- Rev. R. Redman, Council of Churches, advised that the Council of Churches is deeply concerned over the opening of some stores on Sundays in defiance of Federal law which was enacted to provide the working man with a respite from toil. He asked Council to consider withdrawing the business licenses of premises which open on Sundays unnecessarily and suggested the Police prosecute violaters of the Lord's Day Act.
- Mr. R.D. Newcombe, President, Retail Merchants' Association, referred to his brief previously circulated, opposing any extension in the existing shopping hours and urging Council to make representations to the Provincial Government to control shopping on Sundays and statutory holidays.

cont'd....

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DELEGATIONS (cont'd)

Regulation of Shopping Hours
(cont'd)

During the hearing of the foregoing delegations, a short recess was observed.

MOVED by Ald. Harcourt,
THAT consideration of the Manager's report dated March 23, 1978, on the regulation of shopping hours, be deferred.

- CARRIED UNANIMOUSLY

The Mayor indicated Council would consider the Manager's report in the near future and, in the meantime, he would endeavour to obtain the results of the Downtown Business Association's consumer survey for Council's information.

COMMITTEE OF THE WHOLE

MOVED by Ald. Puil,
THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Puil,
SECONDED by Ald. Gibson,
THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

BY-LAWS

1. BY-LAW TO AMEND BY-LAW NO. 3614,
BEING THE LOCAL IMPROVEMENT
PROCEDURE BY-LAW

MOVED by Ald. Brown,
SECONDED by Ald. Rankin,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown,
SECONDED by Ald. Rankin,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

BY-LAWS (cont'd)

2. BY-LAW TO AMEND BY-LAW NO. 4444,
BEING A BY-LAW TO PROVIDE FOR THE
ANNUAL INDEMNITY OF THE MAYOR AND
THE ALLOWANCE PAYABLE TO THE
DEPUTY MAYOR WHILE HOLDING OFFICE
3. BY-LAW TO AMEND BY-LAW NO. 4445,
BEING A BY-LAW TO FIX THE AMOUNT
TO BE PAID ANNUALLY TO THE ALDERMEN
OF THE CITY

MOVED by Ald. Harcourt,
SECONDED by Ald. Puil,

THAT consideration of these By-laws be deferred to the
next full meeting of Council.

- CARRIED UNANIMOUSLY

MOTIONS

- A. Allocation of Land for Lane Purposes
(S10' of Lot 7, Subdivision "D",
Block 156, DL 264A, Plan 616 & 1771)

MOVED by Ald. Ford,
SECONDED by Ald. Puil,

THAT WHEREAS the registered owner has conveyed to the City
of Vancouver, for lane purposes, the following described lands:

South 10 feet of Lot 7 of Subdivision "D", Block 156,
District Lot 264A, Plan 616 and 1771;

AND WHEREAS it is deemed expedient and in the public interest
to accept and allocate the said lands for lane purposes;

THEREFORE BE IT RESOLVED THAT the above described lands so
conveyed be, and the same are hereby accepted and allocated for
lane purposes, and declared to form and constitute portions of
lane.

- CARRIED UNANIMOUSLY

- B. Allocation of Land for Lane Purposes
(N10' of Lot 17, Subdivision "D",
Block 156, DL 264A, Plan 616 & 1771)

MOVED by Ald. Ford,
SECONDED by Ald. Puil,

THAT WHEREAS the registered owner has conveyed to the City
of Vancouver, for lane purposes, the following described lands:

North 10 feet of Lot 17, Subdivision "D", Block 156,
District Lot 264A, Plan 616 and 1771;

AND WHEREAS it is deemed expedient and in the public interest
to accept and allocate the said lands for lane purposes;

THEREFORE BE IT RESOLVED THAT the above described lands so
conveyed be, and the same are hereby accepted and allocated for
lane purposes, and declared to form and constitute portions of
lane.

- CARRIED UNANIMOUSLY

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ENQUIRIES AND OTHER MATTERS

Alderman Bellamy -
Piano Museum

referred to an article in Dick MacLean's Guide indicating that the Piano Museum at West 17th Avenue and Dunbar will be moving to South Carolina in July because the owners are unable to locate suitable accommodation in Vancouver.

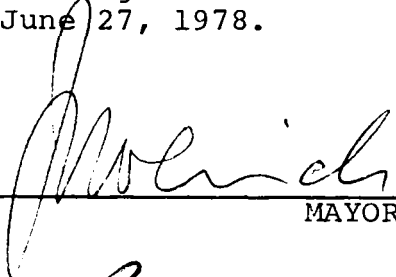
The Mayor suggested that Alderman Bellamy meet with him to discuss this matter.

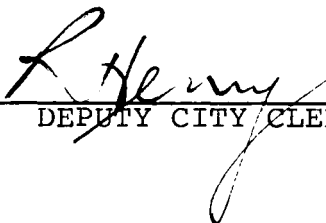
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The Council adjourned at approximately 9:35 p.m.

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The foregoing are Minutes of the Regular Council Meeting of June 20, 1978, adopted on June 27, 1978.


MAYOR


DEPUTY CITY CLERK

MANAGER'S REPORT, JUNE 16, 1978 (WORKS: A1 - 1)

WORKS & UTILITY MATTERS
CITY ENGINEER'S REPORT

RECOMMENDATION

1. Automatic Crossing Protection for Main Street and B.N.I. Track

The City Engineer reports as follows:

"The Burlington Northern Railway track crosses Main Street at grade north of First Avenue. Train movements are presently flagged across the street by a member of the train crew. However, it is felt that this method is inadequate for present day traffic volumes and that automatic crossing protection is required to ensure safety of the public. Such protection was recently ordered by the Canadian Transport Commission for a crossing that has a much lower traffic count on the same track just west of Main Street. This protection is now installed.

It is estimated that the automatic crossing protection for Main Street will cost \$50 000. Of this amount, the City may be asked to contribute up to 12½% of the cost or \$6 250. As the work would not be completed until next year, this sum could be included in the 1979 annual signal program submission.

I recommend that:

- (a) the Director of Legal Services be instructed to apply to the Canadian Transport Commission for an order requiring the Burlington Northern Railway to install automatic crossing protection at Main Street.
- (b) funds in the amount of \$6 250 be included in the 1979 annual signal program submission."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

* * * *

FOR COUNCIL ACTION SEE PAGE(S) 331

MANAGER'S REPORT, June 16, 1978 (HARBOURS: A3-1)

HARBOURS & PARKS MATTERS

INFORMATION

1. Larwill Park

The Director of Legal Services reports as follows:

"I have been asked by the City Manager to comment on the resolution of the Parks Board which was forwarded to Council by the Chairman of the Board in a letter to Council dated June 7th.

The fact of the matter is that the lease of Larwill Park to the Hydro was for ten years from the 1st day of January, 1969, with a right of renewal for a further ten-year period. In accordance with the terms of the lease, Hydro, on May 4, 1978 exercised its option to renew the lease for a further ten-year period. From a legal point of view, therefore, Hydro have the right to occupy this parcel until January 1st, 1989 without any further negotiations, nor is there any provision for cancellation.

In light of the foregoing, I discussed this resolution with the Superintendent of the Board of Parks and Recreation and he advised that notwithstanding the legalities, the Board is most anxious that the bus depot be re-located and the site returned to park use."

The City Manager submits the foregoing report of the Director of Legal Services for Council's information.

FOR COUNCIL ACTION SEE PAGE(S) 331

Manager's Report, June 16, 1978 (BUILDING: A-4 - 1)

BUILDING AND PLANNING MATTERS

RECOMMENDATION:

1. Kitsilano N.I.P. - Relocation of Tenants

The Director of Planning reports as follows:

"On January 10, 1978 City Council approved the sale of lots 28 to 31, Block 216, DL 526 to Nasaika Housing Cooperative to develop with a new co-op housing project. These properties were originally purchased by the City using Kitsilano N.I.P. funds.

An integral feature of NIP is that any persons forced to move from their homes as a result of NIP activity should be given financial assistance in finding and moving to their new homes. In the Kitsilano NIP Concept Plan, \$10,000 was set aside to provide relocation assistance.

As a result of the Nasaika development, four small houses containing 6 suites have been demolished. The tenants in these houses were given their eviction notices on December 28, 1977. Under the Landlord-Tenant Act, the displaced tenants have the right to submit bills for amounts of up to \$300 for moving expenses, which the landlord must then pay. To date, bills have been received from two of the tenants for their moving expenses, for a total cost of \$289.50. An account, using all or a portion of the money set aside for relocation costs needs to be established before these bills can be paid.

On March 21, 1978 City Council approved the expenditure of up to \$48,295.55 for further NIP projects in Kitsilano. This was to have used up all the remaining unallocated NIP funds from the Kitsilano NIP budget, plus an additional \$9,053 of 100% City funds which was taken from the balance of the funds received from the sale of the Nasaika housing site. However, it has since been discovered that \$10,000 for relocation and \$3,367 for the purchase of land had been set aside as unallocated NIP funds.

As there are only three properties remaining which were purchased with NIP funds, it is estimated that the present and future costs of relocating tenants displaced through NIP activity in Kitsilano will not be nearly as high as had been previously anticipated. In order to take advantage of senior governments' contribution to NIP, it is proposed the portion of the projects approved on March 21, 1978 (\$9,053) which was to be paid for with 100% City funds from the proceeds of the land sale, now be paid for out of the cost-shared unallocated NIP funds set aside for relocation and land purchases, with the balance of the unallocated NIP funds (\$4,314) being placed in an account against which relocation costs can be charged.

In summary, the proposal is as follows:

| | |
|--|------------------------------|
| Existing unappropriated NIP funds | \$10,000 (Relocation) |
| | <u>3,367 (Land purchase)</u> |
| TOTAL | \$13,367 |
| Transfer cost shared NIP funds to replace 100% City funds allocated for NIP projects 21/3/78 | - <u>9,053</u> |
| Balance remaining for Relocation account | \$ 4,314 ===== |

Central Mortgage & Housing and the Province have been advised of these proposals and concur with the recommendations of this report.

Therefore, the Director of Planning recommends:

- A. That Council approve the appropriation of up to \$4,314 from the Kitsilano Relocation Account (894-9009) to pay relocation expenses of tenants displaced through NIP activity in Kitsilano.

Cont'd . . .

Manager's Report, June 16, 1978 (BUILDING: A-4 - 2)

Clause 1 Cont'd

Cost would be shared as follows:

| | |
|----------|------------------|
| CMHC | \$2,157.00 (50%) |
| Province | \$1,078.50 (25%) |
| City | \$1,078.50 (25%) |

- B. That Council approve the appropriation of cost-shared \$9,053 (\$5,686 from the Kitsilano Relocation Account 894-9009, and \$3,367 from the Kitsilano Land Purchase account 894-9008) to replace the non-cost shared funds (previously provided from the proceeds of the sale of the Nasaika housing site - Account 811/703) used to pay for the Kitsilano NIP projects approved on March 21, 1978.

Costs would be shared as follows:

| | |
|----------|-----------------|
| CMHC | \$4,527 (50%) |
| Province | \$2,263 (25%) |
| City | \$2,263 (25%)." |

The City Manager RECOMMENDS that the foregoing recommendations of the Director of Planning be approved.

2. Kitsilano N.I.P. - Copies of NIP Television Programs

The Director of Planning reports as follows:

"A series of four television programs on the Kitsilano Neighbourhood Improvement Program have been prepared by Cable 10 Television, with the assistance of the Kitsilano Citizens Planning Committee and many others involved in the planning and implementation of the Kitsilano NIP projects. These programs were prepared between November 1977 and April 1978. They have been shown on four consecutive Sundays (May 7 - 28, 1978) on the Cable 10 network. There may be a repeat showing later this year.

The programs were prepared for several reasons:

1. To inform the community (and the City as a whole) how the \$1.2 million in N.I.P. funds was spent in Kitsilano.
2. To explain the decision-making process used to allocate the funds which involved the co-operative efforts of the Kitsilano community, civic staff and City Council.
3. To produce a permanent and complete record of N.I.P. activities in Kitsilano for historical purposes and which could be used educating participants in future N.I.P.-type programs in other parts of the City.

The Planning Department and the Kitsilano Planning Committee believe that it is appropriate for the N.I.P. program to purchase a permanent copy of the Cable 10 programs, noting that Cable 10 has no provision for keeping tapes which have been aired, and in fact quite often erase and reuse the tapes. The Kitsilano Citizens Committee has expressed a desire to have the set of tapes kept at the Kitsilano Neighbourhood House. The Planning Department, however, feel that a more central location, such as the Planning Department Library would be a logical place, making the tapes easily available to anyone throughout the City.

Cont'd . . .

Manager's Report, June 16, 1978 (BUILDING: A-4 - 3)

Clause 2 Cont'd

The Cable 10 staff have produced the programs free of charge and have also offered to transcribe the copies free of charge. However, Cable 10 cannot supply the video tape needed to make the copies, consequently it will have to be purchased separately, before copies can be made. The cost estimate (details attached as Appendix A) of \$180.00 for the required tapes, was submitted by the Video Tape Co-op. Cable 10 advises that this Co-op provides this type of tape at the lowest possible price.

The Kitsilano Citizens Committee has recommended that sufficient funds (\$180) be approved to purchase video tape to make a copy of the programs.

C.M.H.C. and the Province have been informed of this project and concur in the expenditure of N.I.P. funds for this purpose.

There are no funds remaining in the Kitsilano Implementation Administration budget. There is, however, a small amount of funds which has been received as rents from the N.I.P. Housing sites, some of which could be used for this project.

Therefore, the Director of Planning recommends:

That City Council approve the appropriation of up to \$180.00 (One Hundred and Eighty Dollars) from the Kitsilano Neighbourhood Improvement Program budget (Social Housing Category) to purchase one copy of the four television programs on the Kitsilano N.I.P. produced by Cable 10, to be placed in the City Planning Department Library.

Costs would be shared as follows:

| | |
|----------|-----------------------|
| CMHC | \$ 90.00 (50%) |
| Province | \$ 45.00 (25%) |
| City | <u>\$ 45.00 (25%)</u> |
| TOTAL | \$180.00." |
| | ===== |

The City Manager RECOMMENDS that the recommendation of the Director of Planning be approved.

FOR COUNCIL ACTION SEE PAGE(S) 331

MANAGER'S REPORT, JUNE 16, 1978 (PROPERTIES: A9 - 1)

PROPERTY MATTERS

RECOMMENDATION

1. Lease of various properties in The Dick Building,
1482 - 1490 West Broadway and 2516 Granville Street

The Supervisor of Properties reports as follows:

"Council on January 27, 1976 authorized the Supervisor of Properties to offer leases to the individual tenants of Lots 1 and 2, Block 351, D.L. 526, known as 1482 - 1490 West Broadway and 2516 Granville Street.

The following leases are expiring or are subject to rent review:

- a) Lessee - Reginald Richards Corney
Leased Area - 2516 Granville Street
Term - 10 years from January 1, 1976 (Rental Review)
Existing Rent - \$3,768.00 per annum
Proposed Rent - \$4,872.00 per annum
- b) Lessee - Dr. P. Seifert
Leased Area - Room 3, 1490 West Broadway
Term - Lease expires June 30, 1978
New Term - 2 years from July 1, 1978
Existing Rent - \$1,656.00 per annum
Proposed Rent - \$1,800.00 per annum.

The Supervisor of Properties recommends that the rent for 2516 Granville Street be increased to \$4,872.00 as of July 1, 1978 and that a new lease be granted for Room 3, 1490 West Broadway from July 1, 1978 at a rent of \$1,800.00 per annum; the terms and conditions to be satisfactory to the Director of Legal Services."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

FOR COUNCIL ACTION SEE PAGE(S) 332

DISTRIBUTED MONDAY

351

MANAGER'S REPORT

BDATE June 16, 1978

TO: VANCOUVER CITY COUNCIL

SUBJECT: Greek Days 1978

CLASSIFICATION: CONSIDERATION

The City Engineer reports as follows:

"On June 13, 1978 City Council adopted the City Manager's recommendation as follows:

'It is recommended that Council approve the street closure of West Broadway on June 25, 1978 under the conditions described above to facilitate the Greek Day Festival.'

The report leading to this recommendation contained 25 clauses of conditions which had been established in discussions between the Greek Day representatives and the FEST Committee of the City of Vancouver.

On June 15, 1978, Mr. A. Pappas, President of the Greek Day Association, contacted the City Manager and advised that three of the conditions were not exactly as they had understood them. Accordingly, a meeting was held with the Greek Committee and representatives of Provincial and Civic areas of jurisdiction in the afternoon of June 15, 1978. The conditions discussed were as follows:

4. That 'open' food sales be permitted only on sidewalk areas fronting restaurants and cafes preparing such food.
9. That only a few 'Beer Garden' operations be permitted under the auspices of the Greek Day Committee. Such areas to be properly designed, screened and with defined entrances and exits.
10. That all alcoholic beverages sold in beer garden locations be in soft containers; further that seating be provided and only seated customers served.

These areas primarily concern the Provincial Liquor Administration Branch, the Police Department and the Health Department. The outcome of the meeting was that these officials were prepared to reword these conditions as follows:

4. That 'open' food sales be permitted only on sidewalk areas fronting businesses that can provide appropriate facilities required by the Health Department (toilets, hot and cold running water, etc.).
9. That approximately 15 small individual booths selling beer and wines be permitted under the auspices of the Greek Day Committee. Such areas to be properly designed, screened, and with defined entrances and exits.
10. That all alcoholic beverages sold be in soft containers.

The changes in the above 3 conditions are submitted by the City Engineer for Council CONSIDERATION."

The City Manager submits the foregoing report for Council's CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 332

MANAGER'S REPORT

June 20, 1978

TO: Vancouver City Council

SUBJECT: Proposed Provincial Transit Legislation - Summary

CLASSIFICATION: Recommendation

The City Manager reports as follows:

The attached comments from the City Engineer, Director of Planning and Director of Finance deal with the proposed Urban Transit Act which has been introduced in the legislature as Bill 19. Copies of the bill and its explanation were circulated to Council for June 13. The bill is scheduled to receive final reading shortly.

The City Engineer comments on the existing transit service and its financing. He then compares Bill 19 with the proposals submitted to the Province by City Council in June 1977. (See attached brief.) He notes important differences in the organization of the Authority and in Vancouver's representation on it. The Act is silent on cost-sharing provisions which are to be included in the regulations. The City Engineer submits that passage of the legislation will reduce the opportunity to provide LRT in Vancouver.

The Director of Planning deplores the vagueness of Bill 19, and is concerned about the jurisdictions and accountability of the Commissions and Board, and about their membership and staffing. He is opposed to creating a single-purpose Authority and notes its effect on the role of regional districts. The Director of Planning argues against using the property tax as the prime source of deficit financing and has reservations about electricity bill surcharges.

The Director of Finance cannot comment on the financial impacts of Bill 19 since essential formulae are not contained in the Act. He comments on the lack of local decision-making and absence of incentives for efficiency. Capital borrowing will be difficult, especially if local taxpayers henceforth have to also pay part of the deficit from existing transit services.

In the light of these comments, the three officials recommend that Council request the Province to change the Act as follows:

- A. The Act include Provincial/local cost sharing formulas as is the case in the Ontario Act.
- B. The Act include a proportion of operating expenses to be derived from fares as is the case in Ontario. Council could agree to stage such proportion over 3 - 5 years since the current proportion is one of the worst in Canada, and it may take some time to correct. Also, the Act should include power for a zonal fare system.
- C. The Act provide that the Province carry its current deficit burden and cost sharing would apply only to increased services, such as LRT and other improvements, with property tax to be the last revenue source to be used.
- D. The Act contain appropriate rules that ensure that Vancouver is represented on the Commission and the Authority in approximate proportion to population, and to ensure a better possibility for LRT.
- E. Council should request as it did in its 1977 brief that the operating authority (e.g. B.C. Hydro) be included as a member of the Authority Board so that it would have incentive towards efficient operating practices and participate in formulation of plans.
- F. Council express its approval of the Provincial willingness to permit the new revenue sources of gasoline tax and electrical surcharge and request the Province to include the license tax which was originally requested.

-2-

- G. The lines of power between the Authority Board and the local commissions should be restructured to provide more local representation and participation in final decisions.
- H. In order that the above recommendation can be properly considered by the Province, Council seek a postponement of the third reading of Bill 19.
- I. If the above recommendations fail and the Act is enacted this week, every effort be made to influence the regulations and have them structured so that some of them could become part of the Act next year.

(Note: The Director of Planning disagrees with the use of electricity surcharges as approved in F).

The City Manager RECOMMENDS approval of the above recommendations.

(Note: The G.V.R.D. Transportation Committee considered the same matter on June 16, and is making similar recommendations to its Board. The report of the G.V.R.D. Committee will be distributed to members of Council on June 20.)

FOR COUNCIL ACTION SEE PAGE(S) 335



STANDING COMMITTEE OF COUNCIL
ON FINANCE AND ADMINISTRATION

June 15, 1978

A meeting of the Standing Committee of Council on Finance and Administration was held on Thursday, June 15, 1978, at 3:30 p.m., in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Alderman Brown (Chairman)
Alderman Gibson
Alderman Marzari
Alderman Puil

ABSENT: Alderman Gerard

ALSO

PRESENT: Alderman Ford
Alderman Rankin

CLERK: G. Barden

RECOMMENDATION & CONSIDERATION

1. Recruitment Procedure and
Firefighters Entrance Qualifications

The Committee considered the attached Manager's report dated June 12, 1978, summarizing the three attached reports - a report dated March 15, 1978, from the Fire Chief and Director of Personnel Services, report dated April 25, 1978, from the Equal Employment Opportunity Officer and a report dated June 7, 1978, from the Fire Chief and Director of Personnel Services - on recruitment procedures and entrance qualifications for firefighters. The joint report of March 15th from the Fire Chief and Director of Personnel Services proposed that a study be done by a research group at U.B.C. to be completed before June, 1979, and the joint report dated June 7th, from the Fire Chief and Director of Personnel Services commented on the Equal Employment Opportunity Officer's report.

Dr. Bannister, Head of Department of Kinesiology at S.F.U., showed slides and spoke on the differences between various sizes of male and female bodies in relation to strength and endurance under adverse conditions. He stated that size has an advantage to some degree in lifting and strength is a trainable function. He felt the whole issue needs to be researched to find out what optimal body size is required to move weights around.

The Committee heard the following people from the audience:

- Dr. C. Paris stressed that the Equal Employment Opportunity Committee had never at any time considered implementation of a quota system. The intent of the procedures is to ensure that all members of the community are aware of what firefighting entails.
- Mr. Bill Lum, President of the Asian-Canadian Association and member of the Equal Employment Opportunity Committee, emphasized maintaining present entrance qualifications, elimination of height and weight requirements and advised against the proposed study.

Dr. L.W. Hartwell, Director of Occupational Health for the City, stressed two areas of concern he has with reference to allowing anything greater than a 5" span in height discrepancy:

- "(i) assuming we are dealing with two firefighters having the maximum allowable span discrepancy, even here the taller of the two would have to take all the strain initially in reaching high objects. This would automatically increase the risk of injury to him,

cont'd....

Part Report of Standing Committee
on Finance and Administration,
June 15, 1978

(I-2)

Clause No. 1 continued

such risk obviously being closely related to the weight of the object. The injury most likely in cases of this nature, would, of course, be to the back--particularly the lumbo-sacral spine area, and to a lesser extent, the shoulders.

Moreover, and again I have experienced this personally, and it is also directly related to the weight of the object, if it is heavy enough that the taller man cannot completely control it, it will pick up momentum on its decent and this will have to be picked up by the shorter man if the object or piece of equipment is not to be permitted to fall to the ground. This would put a sudden strain on the shorter man, and here again I would be particularly concerned about lumbo-sacral spinal injury.

- (ii) again, assuming the same span discrepancy, two fire-fighters having to lift and carry a heavy, bulky object, e.g. generators, smoke exhausting devices, etc., would create another potentially hazardous safety factor, in that obviously the taller of the two would have to stoop to the level comfortable to the shorter. This can bring about faulty weight bearing, and again cause increased strain on the lumbo-sacral area.

One must bear in mind, of course, that we are dealing here with emergency situations where time is of the essence and members simply cannot afford the luxury of pacing their activities and following all the normal safety precautions related to lifting."

Chief Konig emphasized that there is no lack of applicants for firefighting services. For the present 10 vacancies, there are 453 applications without any kind of posting or advertising. To advertise such a small number of opening with so many applications already on hand, would be misleading and unfair to the vast majority of those who might respond. There are 40 people presently on the eligibility list who have passed all the examinations and can fill firefighting needs to the end of 1979.

Height parameters are set at 5'9" to 6'2" because of design of apparatus and inherent strength of persons of that height. The disproportionality in height should not exceed 5" because of back problems. Regarding education requirements, out of 40 large American fire departments, only 3 do not require Grade 12 minimum. We could live with Grade 10 minimum provided it is on the merit system. The Fire Chief stated he would like the proposed study carried out before any changes are made to the present firefighting standards.

The Committee considered the recommendations in the Manager's report and made amendments which resulted in the following action by the Committee:

RECOMMENDED

- A. THAT the City encourage and support the study "Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland" in order to establish scientifically and technically supported entrance qualifications and physical fitness examinations.

cont'd....

Clause No. 1 continued

- B. THAT the following interim entrance qualifications be adopted:

Citizenship Status

Canadian Citizen or Landed Immigrant.

Visual Acuity

20/20; 20/30 in one eye acceptable; no artificial aids allowed.

Colour Vision

Standards required by the Superintendent of Motor Vehicles to obtain driver's license.

Driver's License

Class 5 without restriction.

Driving Record & Other Convictions

No conviction for criminal or summary conviction charge in areas such as theft, sexual offense, driving a motor vehicle, drug and alcohol misuse, addiction, etc.

Height

Between 5'9" and 6'2" without shoes.

Weight

Proportionate to height as per judgment of Director of Occupational Health Services.

- C. THAT if the proposed study of firefighters entrance qualifications and selection procedures in the Lower Mainland is undertaken, there be input in the research design from the Equal Employment Opportunity Officer in order that the question of discriminatory effect may be considered in the development of new physical requirements and new paper and pencil tests, and that the research design and methodology be brought back to the Finance and Administration Committee before the study is undertaken.
- D. THAT a progress report on the study of Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland be made to the Finance and Administration Committee before the next selection of Vancouver firefighters is undertaken, and a decision on height and weight requirements be made by Council before the next hiring of firefighters.
- E. THAT Personnel Services, the Fire Department and the Equal Employment Opportunity Officer design a new recruitment procedure for firefighter competitions which will have the effect of notifying the public at large.

When considering the matter of education and training, an amendment was made which resulted in the following motion which received a tie vote and is therefore submitted to Council for CONSIDERATION:

- (i) THAT the interim entrance qualification for education and training be Grade 12 minimum, preferably with experience in building trades or work experience with a high degree of physical effort.

(Aldermen Brown and Marzari opposed)

cont'd....

Part Report of Standing Committee
on Finance and Administration,
June 15, 1978 (I-4)

Clause No. 1 continued

The Committee agreed to refer the following recommendation
to Council for CONSIDERATION:

- (ii) THAT the present Grade 10 minimum be maintained until the paper and pencil tests are reviewed, and that the review of those tests include consideration of testing that will measure the kinds and levels of skills required for firefighters to determine whether such testing can serve as an alternative to a grade twelve minimum requirement.

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FOR COUNCIL ACTION SEE PAGE(S) 332-335

June 19th, 1978

TO: VANCOUVER CITY COUNCIL

SUBJECT: Finance Committee Report on Firefighter Recruiting

CLASSIFICATION: RECOMMENDATION

Following the Finance Committee meeting on June 15th, I had further discussions with Fire Chief Konig and the Equal Employment Opportunity Officer, Shelagh Day.

The Fire Chief had two concerns, one immediate and one long range.

The immediate concern was that he be permitted to start training new recruits as required to maintain the strength of the Fire Department.

The report on the study of job-related physical performance tests is scheduled to come to Council in June, 1979, and at that time Council will be asked to consider a new recruiting program involving advertising and using those tests. The Fire Chief expects to start training one batch of about 10 recruits almost immediately and two batches of about 12 in 1979, one of which would start training early in the year.

It is suggested that the Committee recommendation "D" be re-phrased to make it clear that pending a Council decision on the new recruiting procedures in June, 1979, the Chief be authorized to train recruits as needed from the eligibility list that exists at this time.

The long range objective of the recommendations to the Finance Committee had been to strengthen and broaden the merit principle by allowing a wider group of applicants to apply for positions and to undergo job-related selection procedures.

Nonetheless, the Fire Chief is concerned that programs which start out as equal opportunity programs might later turn into affirmative action programs involving quota systems.

It would reassure him and his department if Council would reaffirm its commitment to a strict merit principle in hiring firefighters.

Hence, I RECOMMEND:

- (1) That recommendation "D" of the report from the Finance Committee be amended to read as follows:

"D. THAT a report on the study of Firefighter Entrance Qualifications and Selection Procedures in the Lower Mainland be received by Council in June, 1979, and a decision on height and weight requirements be made at that time.

AND FURTHER THAT in the meantime the Fire Chief is authorized to train recruits as needed to maintain the strength of his department, choosing such recruits from the eligibility list that exists on June 20th, 1978. "

- (2) That Council reaffirm its commitment to the strict merit principle in hiring, and seeks to develop objective job-related criteria for the selection of firefighting recruits of the highest possible standard.

FOR COUNCIL ACTION SEE PAGE(S) 332-335

MANAGER'S REPORT

June 8, 1978

TO: Vancouver City Council

SUBJECT: Rezoning Application: Southeast Corner 40th Avenue and Dunbar Street

CLASSIFICATION: RECOMMENDATION AND CONSIDERATION

The Director of Planning reports as follows:

"An application has been received from Mr. B. Wong of Wong Brothers Construction Limited, requested an amendment to Zoning and Development By-law No. 3575, whereby the property at the southeast corner of 40th Avenue and Dunbar Street, Lot 44 and the westerly 35 feet of Lot 43, Block 14, D.L. 2027, Plan 2482, be rezoned from RS-1 One-Family Dwelling District to C-2 Commercial District for the purpose of:

'replacing the existing commercial and residential development with a new single storey retail commercial building development of a purely local nature.'

Site Description

The site is located on the southeast corner of West 40th Avenue and Dunbar Street. The two lots under consideration have a frontage of 66 feet (20.117 m) each on W. 40th Avenue and a depth of 101.5 feet (30.937 m) for a total site area of 13,398 square feet (1 244.715 m²). Of this total site area the applicant proposes to rezone only 10,251 square feet (952.349 m²). (See Appendix A) Both lots are zoned RS-1 One-Family Dwelling District. Lot 43, the easterly lot, is developed with a 1½ storey single family dwelling. The corner lot, Lot 44, is developed with a similar one-family dwelling, however, there is also a small retail store located on the southwest corner of the property. This second principal building was approved by the Board of Appeal (now the Board of Variance) in 1942 (Lot 44 being commercially zoned at the time).

The lands to the west, north and south fronting onto Dunbar Street south of West 39th Avenue to West 41st Avenue and also on both sides of West 41st Avenue between Collingwood Street and the lane west of Dunbar Street are zoned C-2 Commercial District and developed with various retail stores including a Safeway Supermarket on the north side of West 41st Avenue. The southwest corner of West 41st Avenue and Dunbar Street is presently being used as a bus loop.

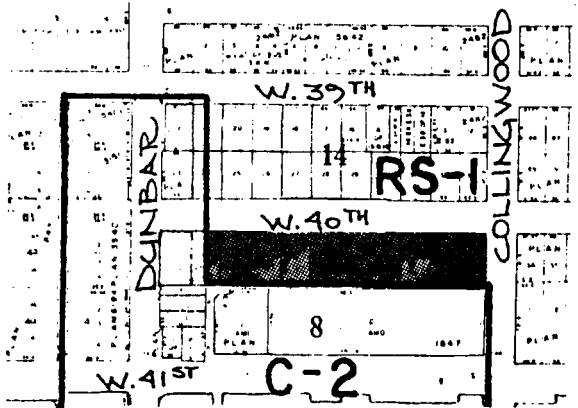
Lands to the east of the site are zoned and developed as RS-1 One-Family Dwelling District.

Background

Considerations with regard to the south side of the 3500 Block West 40th Avenue date back to 1969 when Canada Safeway Limited requested rezoning of these lands from RS-1 One-Family Dwelling District to C-2 Commercial District to permit development in conjunction with their C-2 property existing at the northwest corner of West 41st Avenue and Collingwood Street.

The following events are relative to consideration of this present rezoning application:

- 1969 Rezoning application by Canada Safeway for south side of 40th Avenue to allow Safeway to rebuild their store along with a group of small retail stores. Application refused.
- 1973 Rezoning application by Canada Safeway as above to rebuild Safeway, a small group of retail stores and 21 town-houses on the 2nd and 3rd floors. Public Meeting showed resident opposition. Application withdrawn.



- 2 -

Feb. 1975 D.P.A. by Safeway to redevelop existing C-2 property with a supermarket as an outright use. Recommendation from Planning and Development Committee that Director of Planning make application to rezone S.E. Corner of 40th and Dunbar (Lot 44 and the westerly $\frac{1}{2}$ of Lot 43) from C-2 to RS-1 to prevent further commercial expansion in the block.

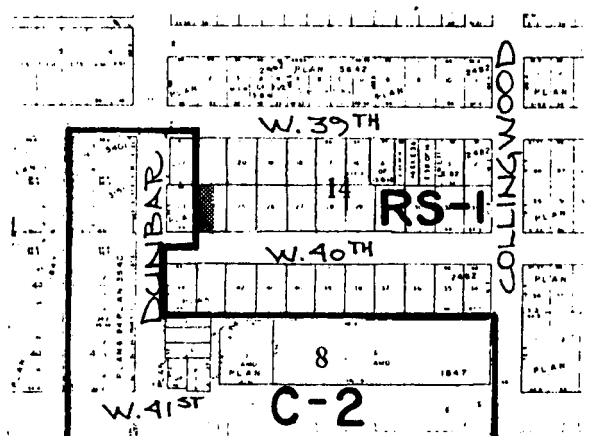
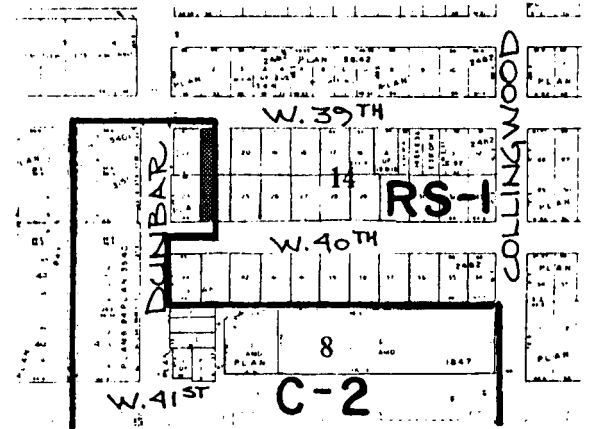
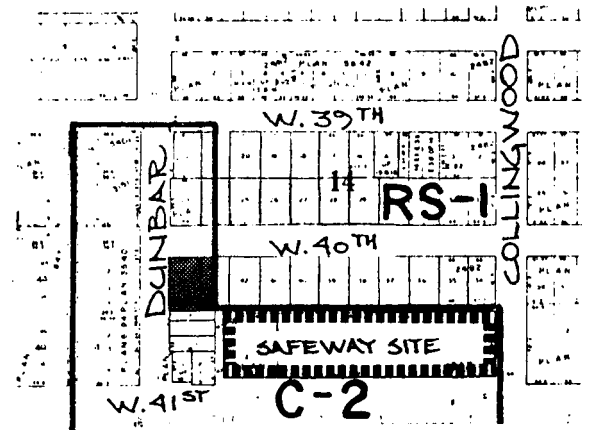
Oct. 1975 Planning Department reported to Council that such a rezoning could prejudice the further vitality of this commercial area. Director of Planning recommended that the corner lot (Lot 44) remain C-2 Commercial.

Dec. 1975 Council referred rezoning to Public Hearing which was held on December 9, 1975. Rezoning of Lots 44 and $\frac{1}{2}$ of 43 from C-2 to RS-1 approved with recommendation to rezone westerly $\frac{1}{2}$ of Lots 24 and 21 to the north from C-2 to RS-1.

March 1976 Public Hearing approved rezoning of westerly $\frac{1}{2}$ of Lot 24 and 21 to north (fronting onto W. 40th and W. 39th respectively) from C-2 to RS-1.

May 1976 Mr. T.K. Johnston applied to rezone the westerly portion of his property (Lot 24) from RS-1 back to C-2.

Aug. 1976 Council took no action to approve this rezoning.



As the history of this area is important, a detailed review of the above summary has been attached as Appendix B for reference.

Proposed Development

The applicant has submitted drawings, stamped "Received City Planning Department, October 25, 1977". These drawings indicate a single storey retail/commercial building with 10 on-site parking spaces and 2 loading bays. The applicant has also proposed a lane and property dedication which are shown in Appendix C.

If the property is rezoned, subsequent development would not be restricted to the form of development presented with this application. A Development Permit Application could be made for any of the uses (both outright and conditional) listed under the C-2 Commercial District Zone.

City Engineer

The Engineering Department, in a memorandum dated December 15, 1977, made the following comments regarding the proposed rezoning of this property:

- (1) The west 7 feet of Lot 44 is required for the widening of Dunbar Street, to conform with the established building line, and must be dedicated as street.

Cont'd . . .

- 3 -

- (2) A dedication of a 20 foot lane is required. This would be a northward production of the existing north/south lane from 41st Avenue. A 10 foot by 10 foot cut-off is also required at the intersection of the existing east/west lane and the new north/south lane.
- (3) Residual portions of Lot 43 to be consolidated with Lot 44 and Lot 42.
- (4) An encroachment agreement will be required if landscaping is to remain on 7 foot dedicated strip on Dunbar Street.
- (5) Building grades will be required and all design elevations must relate to these grades.

Public Information Meeting

Noting the past history, this application, and the number of telephone calls in response to the rezoning sign posted on the site, the Planning Department sponsored a Public Information Meeting on Wednesday, February 8, 1978. The meeting was attended by about 40 people, some of whom have been involved since the process began in 1969. The concerns of the residents can be summarised as follows:

1. The Planning Department consideration of this application was contrary to previous Council direction.
2. That this proposal is linked to Safeway's previous efforts to develop the entire southside of 40th Avenue.
3. The applicant had purposely allowed the houses on the site to run down in order to force redevelopment.
4. That provision of a lane would only provide a shortcut access to Safeway for shoppers who wished to avoid the 41st Avenue and Dunbar intersection.
5. That new development in this commercial district had been vacant for a long period until recently being occupied; this seemed to indicate that there was no need for further retail/commercial development.

A show of hands at the end of the meeting showed that approximately 85% of those present were opposed to any consideration of this rezoning. It was further proposed by those present that no zoning changes should take place until a plan is prepared for the Dunbar-Southlands area.

Analysis

Council will recall, as outlined in the background section of this report, that the Director of Planning had recommended retention of the C-2 zoning on the corner lot (Lot 44), when Council considered and ultimately approved in December 1975 the rezoning of Lot 44 and the westerly portion of Lot 43 from C-2 Commercial District to RS-1 One-Family Dwelling District. This recommendation was based on the questionable amenity of Lot 44 for residential use in view of the commercial uses to the west, north and south. Concern was also expressed regarding rezoning a lot located in a district commercial centre whose future was uncertain and that such a rezoning could prejudice the future vitality of this commercial area.

While the rezoning and subsequent development of Lot 44 with commercial uses is appropriate, support cannot be given to the proposal to extend commercial zoning beyond this corner lot further into the adjoining residential community. Although the C-2 zoning on lands to the south fronting onto Dunbar Street does extend for a depth of 101 feet, these lands to the south do not adjoin residential property. A rezoning of Lot 44 only to permit commercial development (subject to compliance with the Zoning and Development By-Law regulations) would be consistent with the depth of C-2 zoning on property to the north across West 40th Avenue. Any further easterly extension of commercial zoning such as that proposed by the applicant would also likely be followed by a similar application to extend the commercial zoning on the north side of West 40th Avenue and other similar areas.

Cont'd . . .

As a final point, residents in the area have expressed strong opposition to the proposed northerly extension of the lane existing to the south. Concern is based largely on anticipated traffic which would use this lane to gain access to Safeway to the south and avoid the West 41st Avenue / Dunbar Street intersection. Use of this proposed lane in such a manner would result in a dramatic increase in traffic on West 40th Avenue, a primarily residential street.

Under the C-2 Commercial District, development is governed by the permitted uses and regulations prescribed in the C-2 District Schedule and need not be in accordance with the drawings submitted by the applicant, should the rezoning be approved as proposed. In considering Development Permit Applications for various conditional uses under the C-2 Commercial District, the Director of Planning may approve such uses subject to such conditions and regulations as felt necessary to ensure compatibility with the surrounding community. Development Permits must be issued for the various outright uses listed in the C-2 Commercial District Schedule provided the development complies with the regulations of Zoning and Development By-Law No. 3575.

Furthermore, should the rezoning of Lot 44 to C-2 Commercial District be approved, subsequent development in accordance with the regulations of this District Schedule could be permitted with no setback from Dunbar Street or West 40th Avenue. This would compare with a minimum 24 foot front yard requirement for adjoining Lot 43 and other RS-1 lands. This situation and other incompatibilities associated with a sharp transition from commercial to residential land use is common to many sites in the City but has been more successfully handled in the past through a rezoning to CD-1 Comprehensive Development District, subject to a satisfactory form of development.

A rezoning of Lot 44 alone to CD-1 Comprehensive Development District along with submission of an acceptable scheme to guide subsequent development could overcome many of the potential conflicts experienced where residential uses adjoin commercial and ancillary uses such as off-street parking and loading. A more appropriate alternative and one providing greater flexibility to achieve a successful transition in uses would be to support an application to rezone Lot 44 and some portion of Lot 43 to the east to CD-1 Comprehensive Development District. The precise lands to be rezoned would largely be dependent upon submission of an acceptable scheme of development. Such a scheme would likely include a mixture of commercial and residential uses with commercial component oriented towards Dunbar Street and merging with the residential component which should be in keeping with the scale and character of the adjoining residential community. Sources of potential conflict generated by aspects such as:

- parking and provision of service vehicle access to the commercial component
- noise, odours and other undesirable features commonly associated with certain commercial/retail uses
- loss of daylight access through insufficient building separation or insensitive use/window orientation
- incompatible building forms (including 'architectural features' and other items such as fences)

could be handled in a comprehensive manner not always exhibited or facilitated under many established District Schedules.

Obviously, items such as the provision of a lane to connect West 40th Avenue with the existing lane to the south (which the City Engineer requests) or an alternative solution would have to be resolved in the preparation and consideration of any scheme accompanying a rezoning application to CD-1 Comprehensive Development District.

Conclusion

Extension of the C-2 Commercial District as proposed cannot be supported although development of the southeast corner of West 40th and Dunbar Street with commercial uses is appropriate. A rezoning of the corner lot only (Lot 44) to C-2 Commercial District is also not the most appropriate alternative since this District Schedule would permit a development and uses which could be incompatible with the adjoining residential properties. Favourable consideration could be given to a CD-1 rezoning application encompassing lands at the southeast corner of 40th Avenue and Dunbar Street which will facilitate a well designed transition (as demonstrated in submission of a well conceived development proposal) from commercial and residential uses along Dunbar Street to the single family dwellings on the east and north.

The Director of Planning recommends the following:

- A. That the rezoning application be not approved
- B. That consideration could be given to a CD-1 Comprehensive Development rezoning which includes an acceptable detailed scheme of development encompassing lands at the southeast corner of West 40th Avenue and Dunbar Street which achieves a compatible transition from commercial and residential uses along the Dunbar Street frontage to the adjoining RS-1 One-Family Dwelling District."

The City Manager RECOMMENDS approval of (A). In view of the strong feeling of the neighbourhood against any type of rezoning, the City Manager submits (B) for CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 335 & 336